Heavy vehicle safety is everyone’s business

For information about Chain of Responsibility visit:
www.nhvr.gov.au/cor

For information about Safety Management Systems visit:
www.nhvr.gov.au/sms

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Primary producers and heavy vehicle safety

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Your role in the Chain of Responsibility

Primary producers play an important role in supporting safe, reliable road transport for the benefit of all road users.

For almost a decade, primary producers have had the same specific legislative obligations for heavy vehicle safety as other parties in the supply chain. These obligations are commonly referred to as the Chain of Responsibility (CoR).

On 1 October 2018, amendments to the CoR laws were introduced to align the existing laws more closely with workplace health and safety provisions. Although the laws have changed, they still only apply to activities that a person or business has responsibility for and could influence.

What’s new?

On 1 October 2018, CoR laws were amended to align more closely with workplace health and safety provisions. This means that all parties in the chain, including primary producers, must reduce risks related to the safety of transport tasks. Previously, parties in the chain were usually held responsible only once a breach by a driver had been detected. The amended laws still only apply to activities that a person or business has responsibility for and could influence. In other words, no one will be liable for breaches they cannot control.

Am I part of the heavy vehicle supply chain?

As a primary producer, any time you send or receive goods using a heavy vehicle with a gross vehicle mass of more than 4.5 tonnes – regardless of whether the vehicle is yours or someone else’s – you become part of the supply chain. You therefore have a shared safety management responsibility to prevent breaches of the law.

What is a “primary duty”?

This approach is similar to the “general duties” provisions under existing workplace health and safety laws, and will be a significant step towards improving safety in the transport industry. The amended laws make it clear that every party in the supply chain has an ongoing “duty” to ensure safe practices. If you are doing everything that is reasonably able to be done to identify, assess, reduce or wherever possible, remove safety risks related to your transport activities, you are likely to be complying with the changed law.

What steps should I be taking?

The steps you should take will depend on the level of safety risk and factors such as whether you own your own vehicle or contract the heavy vehicle services from a transport operator. If you have defined ways to make sure you’re doing everything you can to manage the safety risks associated with your operations, then you should continue to apply those same processes.
What are the penalties?
The laws include new penalties for breaches of the safety duty. The maximum fines are similar to fines under workplace health and safety laws. These fines can only be imposed by a court—not by the issue of an infringement notice. Courts take into account numerous factors when deciding penalties, including previous offences and positive steps that were taken to ensure safety. Maximum fines are a guide to courts, and are only ever imposed for the worst possible examples of an offence.

Safety Management Systems
The NHVR encourages all parties in the heavy vehicle supply chain to adopt and utilise a Safety Management System as part of their everyday business, to help effectively consider and manage their operations’ day to day safety risks. For more information go to www.nhvr.gov.au/sms

Where can I get more information?
The NHVR is continually developing guidance and tools to guide and help industry meet the CoR needs within their business. For more information visit www.nhvr.gov.au/cor

Are you a primary producer who owns and/or operates your own heavy vehicle?
The most relevant areas of responsibility for you as a primary producer will include:
- what and how much is loaded onto the vehicle, how the weight is distributed and how the load is restrained
- that the vehicle is fit for purpose, mechanically safe and legally able to be used on a road
- that the driver, who may be you, is not tired and doesn’t work longer than they are allowed by the law
- that you understand the safety risks your activities pose to the transport task, including packing goods for transport, scheduling travel and delivery times, and the impacts of delays in loading and unloading trucks
- that you avoid requests, instructions, requirements or demands that may influence the driver to speed or drive while fatigued – whether written in a contract or made verbally.

Are you a primary producer who contracts transport services to another operator?
Some relevant areas of responsibility for you as a primary producer may include:
- avoiding requests, instructions, requirements or demands that may influence the driver to speed or drive while fatigued – whether written in a contract or made verbally
- ensuring stock or loads are ready to load on time so that a driver is not unduly delayed and pressured to speed or exceed fatigue hours
- ensuring safe access, while on your property, for the heavy vehicles and advise drivers of any relevant local knowledge
- ensuring you consult with your transporter and other parties in the chain when setting timeframes for pickup and delivery
- using operators that provide safe and compliant transport activities. Consult your provider to ensure any safety risks are understood and steps are taken to mitigate those risks.

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Common questions

1. What can I do to make sure the transporter’s activities are safe and compliant?

   Selecting and contracting
   • You should avoid working with companies that are known to have a poor safety and compliance reputation.
   • You should seek out companies that have a good reputation.
   • You should negotiate an agreement with a transporter, whether it’s in a written contract or a verbal agreement, which makes clear that they must comply with regulations and safety requirements and that if they breach those requirements there will be consequences.
   • For example, if a vehicle is sent to collect your goods or stock that you believe is not safe or too small for the load, you may send it away without being loaded and insist that an appropriate vehicle was sent instead.
   • Your contract or agreement with the transporter should cover what would happen in those circumstances, particularly if delay would cause financial loss to you.
   • If a transporter refuses to accept those conditions, or fails to meet them, you should consider looking for a different transporter.

   Practical steps
   • Your main duty is to make sure that your conduct does not contribute to unsafe practices by a transporter.
   • You should provide information about the expected weight of goods or stock so that the transporter knows which vehicle is appropriate, and which permits if any would be required.
   • You should help the transporter with scheduling by providing realistic estimates of the time required for loading, any confirmed delivery times and travel times on local roads.
   • You should make sure that there is safe access to your property and equipment (or people) necessary for loading.
   • You should ensure that your conduct does not contribute to unsafe practices by a transporter.

2. Do I need to be there when the vehicle picks up my goods?

   • No, so long as you can be sure the goods will be ready and accessible on time, and that the driver will have all the information, equipment and assistance that is required.

3. How do CoR laws align with Workplace Health and Safety laws?

   • The common feature is an obligation to do what is reasonably able to be done to ensure the safety of transport activities, and the requirement to avoid making requests and entering into contracts that will create safety risks or break the law.
   • Those who meet existing heavy vehicle and WHS obligations are also likely to meet the amended law.

4. Do I need to know how much my goods weigh?

   • You should be able to advise the transporter of the weight of goods with a degree of accuracy either by weighing them or assessing their weight in another way.
   • Take into account factors that impact the weight of the product being transported (such as humidity, or the type of feed that stock have had).

5. Do I need to inspect the vehicle to make sure it is roadworthy, or well maintained?

   • You should only be working with transporters who take responsibility for thorough maintenance of their vehicles.
   • You are not required to physically inspect a vehicle when it comes onto your property. However, based on what you do know, if you see something about the vehicle that would make it unsafe when it leaves your property, you should refuse to load the vehicle, or use other practicable ways to avoid using the vehicle until it is repaired.

6. Do I need to check to see if the driver is fatigued?

   • You should only be working with transporters who effectively manage their drivers’ fatigue and fitness for duty.
   • In particular, you should avoid offering any incentives for drivers to exceed speed or mass limits, or to drive while fatigued.

7. Do I need to check driver licences, registration and insurance?

   • Responsibility for licensing, registration and insurance should rest with the transporter. This should be clear in your contract or agreement with them.

8. Do I have to make sure the load is restrained properly?

   • If you (or your employees) load and restrain the load yourself, you need to make sure the goods are loaded as specified in the Load Restraint Guide.
   • If a transporter is responsible for loading your goods, your agreement with them should include a requirement that they follow regulation loading practices.

9. Do I need to make sure the transporter has a permit to move oversized loads?

   • When you make arrangements for your goods to be transported, you should request that the transporter obtains all necessary permits, and schedules the journey to meet legal requirements.

10. What happens to me if the driver speeds?

    • In most circumstances you don’t have any control or influence over what happens when your goods leave your property, and you will not be liable if your conduct did not encourage or cause the speeding.
    • You must avoid asking your transporter to deliver your goods within a timeframe that requires the driver to speed to get there on time.
    • You should ask your transporter to arrive with enough time to load the vehicle, and drive to its destination legally and safely, factoring in unplanned delays. To assist, make sure your goods are ready to be picked up, and if for any reason you will be delayed, let your transporter know as soon as you can.